



Updated November 13, 2019

## Updated Questions & Answers: Croda, Inc. Ethylene Oxide Release, November 25, 2018

### What happened at the Croda Atlas Point plant?

At 4:15 p.m., Sunday, November 25, 2018 ethylene oxide (EO) was accidentally released into the air from Croda's ethylene oxide plant. Since EO is very soluble in water, Croda deployed its water deluge system to contain as much of the release as possible. Croda personnel also began transferring the EO from the leaking vessel in the processing equipment to a secure containment vessel. Local responders and DNREC Emergency Response arrived. Water suppression continued. With input from Croda personnel, responders determined that by opening two nitrogen valves in the processing equipment, the remaining EO from the leaking vessel could be transferred to the non-leaking vessel, stopping the release.

### Who and what was the response to the incident?

DNREC's Emergency Response Team, the Delaware Fire School, and numerous New Castle County volunteer fire companies under the command of the Holloway Terrace Fire Company were the responders; working with Croda personnel, the release was contained by approximately 11:00 p.m.

### What caused the leak?

Investigations by Croda, Inc. determined that the release was caused by a failed flange gasket on the water reboiler ("E-430") piping servicing the purification column ("T-430"). The gasket used was of a material not suitable for the operation. The investigation of the release by the Department of Natural Resources and Environmental Control (DNREC) confirms these findings.

### Why was the Delaware Memorial Bridge closed? Who made the decision to do so?

The Delaware Memorial Bridge was closed to traffic as a precautionary measure due to the potentially hazardous nature of ethylene oxide, which is flammable and toxic. The bridge was cleared to be reopened at approximately 11:05 p.m. after the release had been stopped. The decision was made by the Incident Commander.

### Who in the surrounding communities received notification, by what means were they contacted, and how was the universe determined?

A call was sent out through the Delaware Emergency Notification System (DENS) to advise residents in the nearby area to shelter in place, under an abundance of caution. The Incident Commander directed the New Castle County 911 Center to send the call to areas designated by the Incident Command Team of Holloway Terrace Fire Company and DNREC. The New Castle County Office of Emergency Management sent the call to the Swanwyck, Swanwyck Estates, Castle Hills, Buttonwood, and Collins Park communities. The system reported that 3,703 people were called and got through on 1,744 phone

numbers, reaching 1,050 people. Individuals who had signed up their cell phone numbers for DENS were included in the universe.

### Who made the decision to advise residents to shelter in place for some residents and what information was used to make that decision?

The Incident Commander, consulting with public safety officials onsite, made the determination based on the conditions on the ground at the time.

### Was anyone injured due to the release?

No injuries to plant personnel, responders or nearby residents have been reported. Five plant personnel sought medical observation in the week after leaving the facility. Four of the five were evaluated and released immediately, while a fifth person was held for 72 hours of observation as a precautionary measure.

### What possible risks does ethylene oxide pose to human health? Should nearby residents be concerned?

According to the Delaware Department of Health and Social Services (DHSS): The reported level of the chemical from onsite monitoring is below levels that could be applied to characterize risk of health effects. Further, the compound is one that would be expected to disperse and break down relatively quickly once released into the atmosphere. Any risk to the public would have decreased significantly, if not completely, shortly after the end of the release – this is not a scenario that we would expect any lingering or long-term effects.

### Are there any environmental impacts as a result of the release, especially related to the Delaware River?

Through its consultants, Croda conducted the DNREC approved soil and groundwater investigation during the week of January 22, 2019. The results of the investigation were submitted to DNREC on March 8, 2019. EO was not detected in any soil or groundwater samples. Low concentrations of 1,4-dioxane, a potential impurity in the EO manufacturing process, were detected in two soil and one groundwater sample. The concentrations of 1,4-dioxane reported in March 2019 do not pose a risk to human health or the Delaware River, and its presence is not believed to be related to the EO release. This contaminant is currently part of the long-term monitoring process to ensure continued health and environmental safety.

### Is DNREC actively helping with clean up at the site?

DNREC's soil and groundwater investigation did not indicate any impacts associated with the ethylene oxide release.

### Is the plant currently in full operation?

As of November 12, 2019, DNREC Secretary Shawn M. Garvin announced that Croda had been approved to resume production of ethylene oxide at the Atlas Point facility. DNREC's Accidental Release

Prevention Program (ARP) required that all of the following be completed by Croda, Inc., and submitted to DNREC, or evidence of completion as applicable, prior to obtaining approval to restart the EO Plant:

1. Completion of the Incident Investigation Report for the November 25, 2018, EO Plant Incident by February 15, 2019. (Complete)
2. Completion of the focused Process Hazard Analysis of all EO release points. (Complete)
3. Completion of Pre-Startup Safety Review. (This will be the final step prior to start-up)
4. Completion of fire water system hazard analysis. (Complete)
5. Completion of the fire water system procedures. (Complete)
6. Completion of employee training of the EO Plant Operating and Emergency Procedures. (Including during startup, which is the only training phase that cannot be completed until the startup procedures are implemented)
7. Completion of fire department manifold connection to fire water system supply tank. (Complete)

### How much ethylene oxide was released?

Croda has estimated that 2,688 lbs. of ethylene oxide was lost in the release. The investigation of the release by DNREC confirms these estimates.

### Were stored chemicals involved?

No, the release involved ethylene oxide that was inside processing equipment.

### Does DNREC have any say over what chemicals are kept onsite?

DNREC does not regulate the chemicals themselves. For set amounts (called “threshold” amounts) of extremely hazardous substances, we review processing equipment to ensure it is in proper working order, including alarms and back-up systems. We also inspect storage areas, review response plans, and review training records of staff who are responsible for handling the chemicals on-site.

### What other agencies are involved or are expected to be involved in the investigation?

Besides DNREC, OSHA is reviewing the incident.

### What is ethylene oxide’s use?

Ethylene oxide is used to make surfactants – short for surface-acting agents – which are used by other manufacturers to make a variety of consumer products, as well as processed into ethylene glycol, an ingredient in plastic polymers and antifreeze.

### Could the incident have been prevented? Was or is there an approved suppression system in place that should have stopped the release?

Based on the results of the investigation, the use of an improper flange gasket in the construction of the EO Plant was the cause of the release on November 25, 2018. Throughout the incident, a water deluge system was used to minimize the ambient air concentration of ethylene oxide and to minimize the risk of explosion or ignition of the released ethylene oxide.

## What were the permit violations that were cited resulting from the November 25, 2018 release?

The Department has determined that Croda, Inc. has violated *7 Del.C. Chapter 60, 7 DE. Admin. Code 1102* and Permit APC-2016/0068-CONSTRUCTION (Amendment 3) as follows:

1. Croda, Inc. violated *7 Del.C. §6003(a)(1)* through the unpermitted release of ethylene oxide from a failed gasket at the EO Plant on November 25, 2018.
2. Croda, Inc. violated *7 Del.C. §6003(b)(1)* and Section 2.1 of *7 DE Admin. Code 1102* for operating the EO Plant from October 6, 2018 to October 22, 2018, prior to receiving an operating permit.
3. Croda, Inc. violated Condition 3.38 of Permit APC-2016/0068- CONSTRUCTION (Amendment 3) by not maintaining and operating its facility in a manner consistent with good air pollution control practice for minimizing emissions, when it used the incorrect gasket that ultimately failed and resulted in the release of ethylene oxide emissions on November 25, 2018.

The Department has determined that Croda, Inc. has violated *7 Del.C. Chapter 60, 7 DE. Admin. Code 7201* and Permit NPDES DE0000621 as follows:

1. Croda, Inc. violated *7 Del.C. §6003(a)(2)* and sections 3.2.1 and 3.2.3 of *7 DE Admin. Code 7201*, for the unpermitted release of deluge water, used to contain the release of ethylene oxide in the air that occurred from a failed gasket at the EO Plant on November 25, 2018, to the ground.
2. Croda, Inc. violated Part II.A.2.b of Permit NPDES DE0000621 when the notification of non-compliance for the November 25, 2018 ethylene oxide release at the EO Plant that was due November 30, 2018 was not submitted to the Department until Dec. 5, 2018.

## Will DNREC take enforcement action against Croda because of the release, and if so, what amount?

The settlement agreement between DNREC and Croda, Inc., includes a DNREC Secretary's Order issued on March 4, 2019, citing Croda for Division of Air Quality violations for the EO release and for the improper maintenance and operation of the Atlas Point facility. DNREC's Division of Water cited Croda for the unpermitted release of deluge water in violation of its NPDES (National Pollutant Discharge Elimination System) permit. The settlement agreement also directed Croda to pursue a plan of sampling and remediation, pursuant to HSCA (the Delaware Hazardous Substance Cleanup Act), administered by the Division of Waste and Hazardous Substances' Site Investigation and Restoration Section (SIRS). Through the settlement, DNREC Secretary Shawn M. Garvin issued a Notice of Penalty Assessment and Order to Croda, Inc., for the violations of Delaware air quality regulations and the company's NPDES permit. The Secretary's Order assesses a penalty of \$246,739 to Croda, which includes \$16,489 for DNREC cost recovery from responding to and investigating the incident. The settlement, including the Order and penalty assessment, can be found on the DNREC website at [dnrec.alpha.delaware.gov/secretarys-orders/](https://dnrec.alpha.delaware.gov/secretarys-orders/). The Department anticipates that additional costs will be incurred in the future in monitoring testing, compliance, and remediation, and the Department reserves the right to recover any such additional costs. Through the settlement agreement, the Department also reserves the right to take additional enforcement regarding these and other violations by Croda.

Also, after coordination with DNREC and the New Castle County Office of Emergency Management, Croda decided to install an emergency siren system to be used in conjunction with several other notification systems for alerting the public in the event of any future accidental release by the facility. The system will be installed on or about January 31, 2020.

How can members of the public sign up for DEMA's Delaware Emergency Notification System (DENS) to receive notifications from local emergency response teams in the event of emergency situations or critical community alerts, such as evacuation notices, missing child reports, and boil water notices?

Members of the public can register for alerts from the DEN system at [dema.delaware.gov/onlineServices/index.shtml?dc=dens](http://dema.delaware.gov/onlineServices/index.shtml?dc=dens)

How long has the Croda facility been in its current location?

The Atlas Point facility has been in its current location since 1937 (81 years). Croda purchased the facility in 2006. The Delaware Memorial Bridge was built in 1951.