# In The Matter Of: DNREC <br> Christopher at the Townes 

## Hearing

February 20, 2020

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DEPARTMENT OF NATURAL RESOURCES \& ENVIRONMENTAL CONTROL

OF THE STATE OF DELAWARE
RE: Public Hearing Regarding )
Christopher At the Townes At ) Bayshore Village, LLC, application ) to construct and operate a marina ) in portions of public subaqueous ) lands and two unnamed lagoons ) southeast of Lighthouse Cove, ) located adjacent to Lighthouse ) Cove Lane, Fenwick Island, Sussex ) County, Delaware )
(Docket \#2019-P-W-0033) )

Fenwick Island Town Hall 800 Coastal Highway Fenwick Island, Delaware 19944

Thursday, February 20, 2020 6:00 p.m.
.. .. .. .. .. ..

BEFORE: Lisa Vest, Hearing Officer
ALSO PRESENT: Tyler Brown, DNREC Julie Molina, DNREC
-- Transcript of Proceedings --

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MS. VEST: Good evening. The time is 6:01 p.m. on Thursday, February 20, 2020, and we are going to go ahead and get started with the proceedings this evening.

I want to thank everybody for
taking time out of your busy schedules to be here.

We are here to provide the formal platform for DNREC to receive public comment on the permit application submitted by Christopher At the Townes at Bayshore Village, LLC, for the construction of a new 18-slip marina located off of Lighthouse Road, west of Fenwick Island.

For those of you who may not know me, my name is Lisa Vest, and Secretary Garvin has appointed me to serve as hearing officer for this matter.

If you have not already done so, there are sign-in sheets at the back of the room. I would ask that if you haven't taken the time to do it, please sign on your way out.

We also use those sign-in sheets as
a way to recognize people when it comes time for public comment. Public comment will be opened as soon as the presentations from both the Department and from the Applicant are taken care of.

Even if you are not here to offer comment but you just want to come and listen and see what the project is all about, we try to have an accurate record of who attends these hearings.

So, again, even if you are not planning on commenting, $I$ would ask that you take a couple of seconds and sign the sheets.

With regard to the public comment wishing to be offered tonight, there are, as is the case for all DNREC hearings, protocols that must be adhered to. I need to take a couple seconds now and go through those. Consistent with all hearings held by DNREC, all comment must be limited solely to the subject matter of tonight's hearing, which, again, is the permit application submitted to the Department for the proposed 18-slip marina located off of Lighthouse

Road.
As is DNREC's policy at hearings such as this, each person wishing to offer comment is asked to do so in as precise a manner as possible.

In order to treat all attendees at DNREC hearings held throughout the state equally, each person is granted a total of three minutes' time to offer comment.

To facilitate that protocol and also to ensure fairness with regard to the amount of time each person is given, we do have a visual timer that will be in place to kind of help everyone be aware of their time remaining while they are speaking.

If you have brought written, prepared statements or comment with you, I would ask that you present the same to me when you have been recognized as the next commenter.

I can then mark it and introduce it into the hearing record. And then you can take your three minutes to kind of sum up what your written statement is.

There is no yielding of time from one commenter to another, again to ensure fairness and equality for each person offering comment.

There is only one record of the proceeding tonight, and it is the official court reporter's transcript.

Please remember that she can only hear and accurately transcribe one voice at a time.

In order to ensure accuracy of the transcript and to be mindful of the need for order at such proceedings, please try not to speak while another person is speaking, and do not call out from the audience for any reason.

If there are members of the media here, you are certainly not prohibited from audio or video recording of this matter. We do ask that you use any equipment in a way that is unobtrusive and doesn't interfere with the ability of others to hear and see what's being said.

Whether listening or speaking, we
do ask that everyone here tonight be respectful and considerate of all comment offered with regard to this application, even though some comment may differ in opinion from your own.

At this time $I$ would ask that all cell phones be either muted or turned off for the duration of the proceedings tonight.

Lastly, it is important to note that no decision has been made by the Department, nor will any decision be made tonight with regard to this permit application that's pending.

Again, the purpose of tonight's hearing is just to provide the platform for the public to come and offer their comments specifically related to this permit.

A record consisting of the transcript that is prepared tonight, all written comment, all exhibits, and eventually my Hearing Officer's Report will be submitted to the Secretary for his review.

He will then issue an order,
following his review, concerning his decision

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on the application and offer reasons therefore.

Myself and other DNREC staff are present to facilitate the taking of public comment, but we are not here to participate in the proceedings. As such, there is no $Q$ and A session permitted during the course of this matter.

Lastly, all comment, whether
offered verbally tonight or having been received via either e-mail or U.S. mail, will all bear the same weight, and all is considered equally by the Secretary prior to his making a decision.

That being said, I will at this time turn the floor over to Department staff for the beginning of their presentation.

MS. MOLINA: Hello. My name is
Julie Molina, and $I$ am presenting on behalf of DNREC Wetlands and Subaqueous Lands Section. So we are the permitting agency for the State of Delaware.

Sorry -- I apologize in advance
that the slide is over that way -- but it is
a short presentation on the project that has been submitted.

So the purpose of the public hearing today is to provide the public with an opportunity to comment on the Christopher At the Townes at Bayshore Village, LLC application to construct an 18-slip community marina.

They have supplied for a subaqueous lands lease, a subaqueous lands permit, water quality certification, a marina permit, and an operations and maintenance plan approval.

As you are probably already aware, the marina is located off of Route 54. Well, it's proposed to be located here (using pointer), and this is the area.

I did want to briefly discuss the permitting history for this application, because probably several of you were already notified of this project around the summer of 2019 .

An application had come in under the name of Lighthouse Cove Investors, LLC. And at that time several comments in
opposition to the project was received.
That applicant withdrew their
application on July 24, 2019.
And then they did reapply just for the repair and replacement of the bulkhead within the same footprint as the existing structure. And that was approved on October 3, 2019.

So this new application that we are going over today is from the new property owner, and they have slightly modified the project plans from this Lighthouse Cove Investors' project application.

So, to get into what has been proposed for this renewed application, their boat docking facility consists of five boatlifts.

We have three here and then two more here (pointing) with four associated pilings each.

And then you have -- sorry for my hand shaking -- you have a finger pier here and a finger pier here. Those two are proposed to be constructed at 6 by 24 feet
long.
And then what's highlighted in yellow along the perimeter of the property, which is here, is a boardwalk. Now, that boardwalk would only be 16 inches channel-ward of the bulkhead. So that is what they have proposed.

So, as far as the State's
jurisdiction of mean high water line, it would only be 16 inches of that 6 -foot wide boardwalk.

They have also proposed to mechanically maintenance dredge 180 cubic yards to a depth of negative 3.5 feet mean low water.

So you can see that the areas that
they are proposing to dredge is right here and right here at the dead end of the lagoons, as well as this small area right here. It's marked as red dots.

And then they are planning on disposing of that dredged material here in this area that's marked as purple.

So that area is proposed to dispose
of the dredge material there and then have it dewatered. And then they would grade it and cap it with topsoil. So it would become a landscape berm, essentially.

This project was placed on a 20-day public notice period from January 22, 2020 to February 11, 2020 .

Again, because there was that concern with the previous application, this property owner agreed to directly advertise for the public hearing. As far as written comments and objection received, there were five for this application.

During our regulatory review of this project, we do send the project for review to the Division of Fish and Wildlife, and they look for any species of concern.

So what they have advised for this construction of this project is not to impose a time-of-year restriction for any species of concern, but they did recommend the use of a turbidity curtain.

Another area that this project went for review was the Groundwater Protection

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Branch. So that was done because of the disposal area and how it's going to -- how the dredge material would impact groundwater. And they determined that there would be no concern for groundwater contamination.

Another portion that was included in this application was an operations and maintenance plan. And this operations and maintenance plan includes best management practices that the marina would uphold during routine operations.

Some of the information included is listed here.

The marina would only be utilized by the Towns at Bayshore Village community residents.

There would be a maximum mooring of 18 vessels. And that is in line with the amount of townhomes on the property.

There is a spill containment
equipment located on the property. And they have also had an agreement drawn up with

Shark's Cove Marina for a marine pump-out
station in order to utilize that.

So there is also other rules and procedures for marina users to use, as well. And then there are no major fueling or vessel maintenance facilities at the marina.

So my contact information is listed there, if you need any other information about the project.

And then you probably want to jot down that link to that web page.

That web page includes further information on the next steps as far as, as Lisa has mentioned, the Hearing Officer's Report and then the final Secretary's Order.

So I will give you a minute to write that down if you need to.

Lisa, I'm going to present these exhibits to you.

MS. VEST: Okay. And while that's up there, I would just suggest, if it were me, I would just take a picture of it. (Laughter) That seems to be the easiest. I will always forget a dot or something. I never write it down right.

MS. MOLINA: So I have Exhibit

Number 1 here, which are the applicable regulations.

MS. VEST: Okay.
MS. MOLINA: Exhibit 2 is the application for the project.

Exhibit 3 are the project plans.
Exhibit 4 is the operations and maintenance plan.

Exhibit 5 is the public notice and the postings for the public hearing.

Exhibit 6 is this DNREC public hearing presentation that $I$ just presented.

And Exhibit 7 are all the comments that were received for this project.

MS. VEST: Okay.
MS. MOLINA: And you can view all
those exhibits on that web page there.
MS. VEST: They will be scanned in tomorrow morning, hopefully.

Okay. Let the record reflect that
Exhibits 1 through 7, as identified by
Ms. Molina just now, are hereby entered into
the formal hearing record in this matter.
Does the Department have anything
further they wish to add?
MS. MOLINA: No.
MS. VEST: Okay. Very good. At
this time $I$ believe the applicant has a presentation.

MR. LAUNAY: So my name is Edward
Launay. I'm from Environmental Resources Incorporated. I'm one of the consultants involved with the project.

So, again, we are here for the Towns at Bayshore Village, which really involves a redevelopment of the 2.3 -acre site which has -- is bulk-headed on all three sides, totaling about 700 linear feet of bulkhead frontage.

In accordance with DNREC's
October 3, 2019 letter of authorization, the bulkhead out there is currently being replaced in its original footprint, which is a modification from the application that was originally filed.

Both the east and west lagoons -this is to the north. This is the east. This is to the west. (Pointing) Both the
east and west lagoons are, within that 2.3 acres, are the applicant's private subaqueous lands.

The lagoon to the north is public subaqueous lands.

The previous ownership of the site and previous use of the site, the owners out there that originally occupied this -- there were eight residential units that occupied this single piece of land -- and they basically tied their boats and vessels up alongside the existing bulkhead.

And currently there are two in pretty much the same place where the two reconstructed piers are proposed at the head of the -- or at the head of the east and west lagoons.

There are two existing piers that residents also used, previous residents also used to tie their vessels on.

And DNREC passed marina regulations
in 1991. And in the State of Delaware anything more than four boats on a single piece of property technically qualifies as a
marina.

It's the Applicant's position that this site qualified as a marina, was a marina, and it wasn't -- it's really not all that uncommon for sites that were grandfathered or technically used as a marina site to not have a marina permit and not have an operational maintenance plan. There's quite a few examples that $I$ have come across over the years.

But again, technically, because
there were more than four boats moored on this single piece of property, it qualified as a marina.

And so, you know, the applicant
believes that we are trying to bring the site into compliance. And, obviously, we are going to add to the number of vessels that will be at the site.

As previously stated, the county, Sussex County -- the site is in Sussex County, not in the town of Fenwick Island -and the county has approved a townhouse development with 18 units.

And the proposal is that the
residents of the 18 units would continue to keep one vessel per household at a maximum along the docks.

And there would be -- again, there was discussed there will be five slips here. These five slips will be fitted with boatlifts.

And then the remaining docking, this showed the intended dock space that would be around the site. The remaining 13 vessels would be just located along the bulkhead around the perimeter of the site.

Five of those vessels would be over public subaqueous lands. The remainder of those vessels are again moored over the Applicant's private subaqueous lands.

There are no structures, bulkheads, boatlifts, or any other physical thing that is going to be out shore of the bulkhead.

The boats, themselves, will just be tied up to the bulkhead.

Julie mentioned the boardwalk that
goes around that's for those around the site
to, you know, help people walk around the area and get to their boats.

While that is technically going to be a little bit channel-ward of the face of the bulkhead, the top of that bulkhead is not going to exceed the face of the existing piles that support the bulkhead.

So that's, again, that's a very minor encroachment, you know, it's a specific design detail specific to this project. But it physically isn't going to change the position of a boat in relation to the channel.

Based on, um, based on input from DNREC from the previous plan, we made several modifications, you know, including replacing the bulkhead in kind in place. And also we made several
modifications to the application to provide wider distances and buffers from the adjacent property.

So with those modifications, we --
it's the Applicant's opinion that the plan as proposed complies with all the setbacks and
channel encroachments that are included in the current subaqueous lands regulations.

With respect to navigation, it's the Applicant's position that the proposed layout and design will have no impact to existing navigational channels or lagoons. Boats in the past have been and will continue to be moored along the bulkhead edges, just as they have been for many, many years.

The widths here and here -- I'm going to have an exhibit that $I$ am going to turn in as an Applicant's exhibit -- but measuring here and here at the two pieces of property closest to this -- to the existing bulkhead from our site to the adjacent bulkheads on the opposite side of the creek, you know, these two points here are 60 at this point and 85 feet at this point.

Again, just, you know, it's easy enough to go on Google Earth. They have of an excellent measuring tool that's usually accurate within a foot or so. And it's easy to take a look at the widths of the channels
throughout the entire lagoon system and to compare this situation with other situations.

If you do that, you will see that in a number of locations throughout the lagoon system there are channel widths as small as 28 feet, and commonly to about 50 or 51 feet exist throughout these lagoons and even within other courses of this lagoon.

You know, it's clear that with a 60 to 85-foot width here, you know, that there is plenty of room for navigation.

And I would also point out that in other places along these lagoons there are boatlifts and other structures that are actually out front that are more of an impediment to navigation, which none are being proposed here.

And, obviously, there is existing piers, the two existing piers down here. There is two existing piers that were already there. That's more or less just a reconstruction.

I also want to point out that in
January 2011, DNREC actually issued a permit
for a 24-slip marina right at this location (pointing) which was the Lighthouse View Condominium Association.

This application merely seeks to continue the docking of resident vessels associated with the property.

As it has in the past, vessels will be docked alongside the existing bulkhead or at piers at the head of the east and west lagoons.

With this application, the site will now operate under a DNREC-approved operation maintenance plan, in accordance with an orderly docking plan that's presented here in the permit application.

This use and the application
requests really nothing that is different than the rights to join by all the other lagoon owners that live throughout, live and operate and navigate their vessels and moor their vessels throughout the Lighthouse Cove lagoon system.

That's the Applicant's
presentation.

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I would like to provide two exhibits, the Applicant's exhibit with an aerial photograph that shows the lagoon widths at various locations that I discussed -- I just testified about here -and shows other -- highlights other widths throughout the lagoon system.

And then basically here is a series of six photographs -- I believe the Department already has these -- showing the existing docking structures and facilities that existed, have previously existed in history along the shoreline of the project area.

MS. VEST: Okay. Does that conclude the Applicant's application?

MR. LAUNAY: Yes, that concludes our presentation.

MS. VEST: All right. Thank you.
Let the record reflect that the aerial
photograph just now described by Mr. Launay is entered into the record as Applicant's Exhibit 1 .

And the additional six photographs
depicting the existing boat docks and the original boat moorings will all be entered in as Applicant Exhibit 2.

Thank you, Mr. Launay.
At this point $I$ am going to go through the sign-up sheets and recognize those that wish to speak. And at the end, of course, somebody may have changed their mind and said that they didn't want to. I will give everyone an opportunity, once I get through those who actually have said yes.

I am going to -- I'm just going to ask, because $I$ think you circled yes meaning you wanted to speak. Jim and Jeanie DeLeo? Okay. Did you both wish to speak, or just you?

MR. DELEO: Pardon?
MS. VEST: Did you both wish to speak or just you?

MR. DELEO: Just me.
MS. VEST: Okay. Proceed.
MR. DELEO: My name is Jim DeLeo,
and my wife, Jeanie, and $I$ own a cottage
right across the street from the east end of
the project that's been proposed.
And I guess my major problem is that $I$ think this is such a big project that it's going to impact the area negatively.

The first way is that $I$ worry about the water quality and the soil quality of the canal. And I think we need to get a baseline test on these before we approve -- or approve a project this large.

My other problem with the project of this size is the flow through there. An awful lot of boats go through there, kayaks, kids in little plastic rafts.

I'm afraid if you have 18 boats and wave runners coming out of there, then someone is going to get hurt.

And I think we need to see how many
houses are up canal and how many of those houses have boats to get an idea of present traffic going through there.

So the quality, the boat traffic.
The third thing is -- and he
answered to some degree the question -- in
the original plan they were talking about
extending the footers out 18 inches. I'm not sure if that's still. But the width of that, I think, is narrow for the number of boats and children and people using that area.

And I think we need to consider that. Thank you.

MS. VEST: Thank you, Mr. DeLeo.
Bill Weistling, Weistling?
MR. WEISTLING: Yes. Hello. Thank
you for having this hearing.
My name is Bill Weistling. I live
in Fenwick Island. I'm currently on the Town Council of Fenwick Island. I was not on council at the time of the June 17th letter that we sent to DNREC requesting the public hearing. And, again, I thank you for having that.

I guess my biggest concern is the same thing I had -- the same concern I had back then. It's the first paragraph in our letter that we sent to DNREC. I'm sure you probably have that on file.

And that is I have no problem with
the east/west canal sitting on private
property. The problem of concern I think is going to be on the north section where those five to six berths are going to be. That canal that runs east of that, there is approximately 40 to 42 properties. Not all of these properties have been developed. But it is a very busy canal where boats will be coming out and making that turn to go out to the bay.

Also, those five slips are in a very short distance. I don't know what the length of that east to west dimension is on the north portion, but all the lots, the 40 lots to the east in the town are normally 50-foot wide lots, and, obviously, in most cases it would be one boat per 50 feet, where you have got five boats or six boats that are going to be confined in a shorter space, and then a couple that are on the corner.

So it could be a total of about
eight boats. I think it could be a very
congested corner there. And, as this
gentleman just stated, there is a lot of other considerations, kayaks, standup paddle
boards, et cetera, that need to be taken into account. Thank you.

MS. VEST: Thank you, sir. I
appreciate your comment. Teresa Tieman?
MS. TIEMAN: Yes. Good evening.
I'm the town manager for Fenwick Island. The Council Member Weistling just stated last summer a very similar application was put in, and there was a town meeting held on June 17, 2019 .

And just the same concern. There is a major concern over the north side of the project where six berths are proposed. Mainly, the concern is over what appears to be a very narrow water passageway between the proposed project and the adjacent incorporated town limits of the town.

There were no dimensions of the project documents and the waterway package after the finished build-out of the project.

This impacts approximately 40 properties within the incorporated limits of the Town of Fenwick Island, and this could be a dangerous situation for reasons previously
stated. That's all. Thank you.
MS. VEST: Thank you, Ms. Tieman.
Ed Hartwell? Mr. Hartwell, you had a question mark.

MR. HARTWELL: Yeah, I couldn't decide whether I had anything to say or not, because $I$ wasn't really clear on what the project --

MS. VEST: Okay.
MR. HARTWELL: -- entails, but I
live east of where that is, of where the canal narrows.

And we go through there quite
often. I see you a lot.
MRS. DELEO: Yes.
MR. HARTWELL: And I go through
there with an 18-foot boat, a 23-foot boat, and a canoe.

And a lot of people use that. And
that's a very dangerous corner there if you
are -- if you are doing a kayak, a
paddleboard, or a canoe, because you can't
see what's coming in either direction,
depending on where you are.

But the real part is if these are five -- did you say five? -- five piers that were going to be put out there? That they are going to tie up north/south; is that correct? I'm trying to --

UNIDENTIFIED SPEAKER: I think it's east/west.

UNIDENTIFIED SPEAKER: East/west.
UNIDENTIFIED SPEAKER: Parallel?
UNIDENTIFIED SPEAKER: Yeah,
they're going to parallel.
MR. HARTWELL: So they're going to parallel to not go further out into the -UNIDENTIFIED SPEAKER: It's parallel parking. Put it that way.

MR. HARTWELL: Okay. It's still
going to make it pretty tight there. And I thought that there was a minimum of 60 feet from point to point or maybe a little bit more from one side to the other for to have a clear space for good traffic flow.

And then the last question is what happens if it doesn't get approved? Do they still have the right to tie up there?

Thank you.
MS. VEST: Thank you. There is no other yesses on the sheet. Has anyone thought of any other questions or wish to make a formal comment for the formal record while we are here tonight?

MR. HALFEN: I will make a statement.

MS. VEST: Could you identify
yourself?
MR. HALFEN: Yes, I'm Michael
Halfen.
So I'll go ahead also and say the north side -- um, I hadn't thought about that coming in, but the north side is definitely narrow there.

Because you have to consider how wide the boat is. Plus they're going to be a few feet off the bulkhead while the mooring slips are being tied up.

And then, also, do we know how often they are going to dredge? I know it's not a question and answer. But does anybody want to comment on that? Obviously, it's a
one-time thing to begin with. We don't know how often? We don't have anything.

MS. VEST: We are not doing that here. But all the concerns and all of the questions such as that do get reviewed once we get the transcript back from the court reporter.

Julie's entire Division will go through it with a fine-toothed comb and speak to all of these concerns that are relevant to this permit.

And then they will provide me with a response document that $I$ will attach to my report that goes to the Secretary.

And one of the things that I have to do is make sure that all public concerns are addressed.

MR. HALFEN: Okay.
MS. VEST: So we don't know
tonight, but it's now in the record, and it will be addressed.

MR. HALFEN: Okay.
MS. VEST: Okay?
MR. HARTWELL: I have one other
comment to add. And that is directly across from that north end, the people that own the house right on that corner always have a pontoon boat tied up there. And that pontoon both is about 2 feet off of the bulkhead, so it takes quite a bit of space.

MRS. DELEO: And jet-skis. They
have jet-skis.
MR. HARTWELL: Yeah. You know, it's on the mooring way, so it pushes it off. So if you got two boats coming, it's going to be really tight if you got boats tied up to the north end.

MS. VEST: Okay. Thank you,
Mr. Hartwell.
MR. HARTWELL: Yes, ma'am.
MS. VEST: Anyone else while we are here tonight? Yes, sir.

MR. MARVEL: Ric Marvel. And I
have got the same concern as that, because I use that all the time. I use my boat. I have a pontoon boat.

And that girl has bought a boat on
the corner there that's all the time there.

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And the concern is on that north side, if they are going to use mooring poles, they are going to put it out 2 -foot minimum, if not three, which will narrow it down to 15-foot on one side and 15-foot on this side. That's 30 feet.

What are you going to do with
30-foot? You'll not get two boats beside it.
MR. HARTWELL: No.
MS. VEST: Thank you, Mr. Marvel.
All right.
I want to thank everybody for their courteousness and their respectfulness to each other tonight.

We will take these comments that are now entered in as part of the record, because they will appear in the transcript.

The department will -- or the division, rather, will review them. Julie will work to prepare a response document.

And as soon as I get that, we will put everything together, and Secretary Garvin will then begin his considerations.

I do want to thank everybody again
for coming out. This hearing is adjourned. (Concluded at 6:36 p.m.)
(or

## CERTIFICATE

I, Lorena J. Hartnett, a Notary Public and Registered Professional Reporter, do hereby certify that the foregoing is an accurate and complete transcription of the proceeding held at the time and place stated herein, and that the said proceeding was recorded by me and then reduced to typewriting under my direction, and constitutes a true record of the testimony given by said witnesses.

I further certify that $I$ am not a relative, employee, or attorney of any of the parties or a relative or employee of either counsel, and that $I$ am in no way interested directly or indirectly in this action.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my seal of office on this 23 rd day of February 2020.


Lorena J. Hartnett Registered Professional Reporter


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