In The Matter Of:

DNREC Underground StorageTanks

Hearing August 27, 2019

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DEPARTMENT OF NATURAL RESOURCES & ENVIRONMENTAL CONTROL

OF THE STATE OF DELAWARE

RE: Proposed Regulatory Amendments to)
7 Delaware Admin Code 1351,
Underground Storage Tanks,
Public Hearing

DNREC Lukens Drive Office 391 Lukens Drive New Castle, Delaware 19720

Tuesday, August 28, 2019 6:00 p.m.

BEFORE: Lisa Vest, Hearing Officer

-- Transcript of Proceedings --

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1 MS. VEST: Okay. The time is 2 6:00 p.m. on Tuesday, August 27, 2019. And I want to thank everybody for being here. 3 4 We are here this evening to provide a formal platform for DNREC to receive public 5 comment on its proposed regulatory amendments 6 7 to 7 Delaware Admin Code 1351, Underground 8 Storage Tanks. For those of you that do not know 9 10 me, my name is Lisa Vest, and Secretary 11 Garvin has appointed me to serve as the 12 hearing officer for these proceedings. There are sign-in sheets that are 13 14 just outside the door. If you have not 15 already signed in, I would ask that you do 16 so. 17 Even if you don't wish to speak, we 18 do like to keep an accurate record of who attends these hearings. So thank you in 19 advance for doing that. 20 21 I do have a few introductory remarks that I need to read before we 22 23 actually begin the Power Point presentation. 24 With regard to the public comments



wishing to be offered tonight, there are some protocols that I will now read into the record.

Consistent with all hearings held by DNREC, all comment received must be limited solely to the subject matter of tonight's hearing, which again are the proposed amendments to DNREC's underground storage tanks, or UST regs.

Pursuant to that subject matter, all comments pertinent to these amendments will be incorporated into the formal hearing record being generated.

As is DNREC's policy at formal hearings such as this, each person wishing to offer comment tonight is asked to do so in as precise a manner as possible.

In order to treat attendees at all DNREC hearings equally, each person will be granted a total of three minutes of time in which to offer their comment.

To facilitate that protocol and also to ensure fairness with regard to the amount of time each person is allotted, there



will be a visual timer in place to help everybody kind of gauge their comments and be aware of how much time is left as you are speaking.

If you have brought prepared written comments or statements with you, I would ask that you present the same to me when you have been recognized as the next commenter, and I can mark them and enter them into the record at that time.

You can then use your three-minute allotment to offer a brief summary of your comments as submitted.

There will be no yielding of time from one commenter to another, again to ensure fairness and equality for each person offering comment.

In order to ensure that everyone who wishes to offer comment for the Secretary's consideration is accommodated, the hearing record will remain open for a full 15 days following tonight's proceedings, or through the close of business, which is 4:30 p.m., on Wednesday, September 11, 2019.

The hearing record being left open for receipt of comment through September 11th will ensure that those who possibly were not able to physically be in attendance tonight will still be able to provide written comment for the record.

Additionally, there may be those who provide comment tonight and then wish to supplement the same. That will be possible as long as it's received within those 15 days.

There is only one authentic record of this formal proceeding tonight, and it is the official court reporter's verbatim transcript.

Please remember that this transcript is being created to memorialize tonight's hearing by the court reporter.

She can only hear and accurately transcribe one voice at a time. So, in order to ensure that accuracy, I would ask everybody be mindful of the fact that she can only take down one speaker at a time, and please do not speak while another person is

speaking.

media and others here, they are not prohibited from audio or video recording of these events. We do ask that any equipment used in that fashion be done in a way that is unobtrusive and does not interfere with the ability of others to see and hear.

Whether listening or speaking, we ask that everyone here tonight be respectful and considerate of all comment offered, even though some comment may differ from your own.

Additionally, at this time I would ask that all cell phones be either muted or turned off for the balance of tonight's proceeding.

The statutory purpose of the hearing tonight is to provide a platform to allow citizens to offer comment on these proposed amendments to Delaware's Underground Storage Tank Regulations.

A record consisting of the transcript of verbal comments given tonight, along with all written comments received, all

1 exhibits that are entered into the record, 2 and eventually my Hearing Officer's Report, 3 will all be provided to Secretary Garvin. 4 The Secretary will review the record in its entirety and ultimately issue 5 an order following that review. The order 6 will contain his decision and the reasons 7 therefore. 8 Myself and other DNREC staff 9 10 members are present to facilitate receipt of 11 public comment but not to participate in the 12 proceedings. There will be no Q and A session 13 14 permitted during the course of tonight's 15 hearing. 16 Lastly, it is important to note 17 that no decision has been made by the 18 Department in this matter, nor will any decision be made tonight with regard to these 19 20 proposed amendments. 21 Again, we are merely here to receive comment, should any wish to be 22 23 offered. 24 Comments may be submitted through a



1 comment form link on our hearing page via 2 email to DNRECHearingComments@delaware.gov or via the U.S. Postal Service at the address 3 4 indicated on the hearing page -- and probably 5 on your presentation that we are giving? MS. BUTLER: 6 Yes. 7 MS. VEST: Written comment to DNREC 8 may not be submitted using social media 9 platforms such as Twitter, Facebook, You 10 Tube, or any other text messaging service. 11 Lastly, it is important to note 12 that all comment, whether offered verbally 13 tonight at the hearing or received via 14 electronic mechanisms that I just spoke of, 15 as long as it's received within the time 16 period that the public comment -- that the 17 comment period is open, it will all bear the 18 same weight, and it will all be considered 19 equally by the Secretary prior to his making a final decision in this matter. 20 21 That being said, I am going to turn 22 the platform over to Department staff for 23 their presentation.

Thank you, Lisa.

MS. BUTLER:

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1	Good evening, and welcome to the
2	Division of Waste and Hazardous Substances
3	public hearing on Regulation 1351,
4	Regulations Governing Underground Storage
5	Tank Systems.
6	My name is Eileen Butler, and I am
7	a Senior Planner within the Division of Waste
8	and Hazardous Substances.
9	During this presentation, we will
10	review regulatory compliance dates and the
11	promulgation schedule, as well as a summary
12	of the changes to the regulations.
13	After my presentation and entry of
14	exhibits, the public will have an opportunity
15	to provide comment.
16	During the workshop that took place
17	on April 16, 2019, I had indicated that we
18	would have a public hearing on the regulatory
19	changes during the summer of 2019, with an
20	expected promulgation date of November.
21	We are still on schedule for this
22	to occur.
23	My plan during this presentation is
24	to first review the changes to the



1 regulations that are specific to Delaware and 2 are more stringent than federal requirements 3 as allowed by the EPA. 4 We will review operator training, financial responsibility, out of service and 5 empty requirements, prohibitions, exemptions, 6 7 and changes to USTs at marinas. I will also review changes to 8 routine inspections and hydrostatic testing, 9 10 deadlines for compliance regarding non-liquid 11 tight access structures, and clarity on 12 requirements for emergency generators. For the first time, we now have a 13 14 standard for what constitutes a passing grade 15 to be certified as a Class A/Class B UST 16 operator. 17 You must receive a grade of 18 80 percent or higher to receive certification. 19 Part F focuses on financial 20 21 responsibility, or FR. Owners and operators are required to obtain a financial mechanism 22 23 that will cover costs associated with



compensating third parties for bodily injury

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1 and property damage, as well as costs associated with corrective action or cleanup 2 costs related to a release. 3 4 In Delaware, insurance is most commonly used as the mechanism to comply with 5 these requirements. 6 7 We have always required the insured to notify the Division when an insurance 8 9 policy is terminated or not renewed. 10 However, now we are also requiring 11 the insurance company to do the same. 12 We now require submittal of a 13 complete insurance policy prior to any 14 regulated substance placed into the UST 15 system, as well as an annual submission when 16 the policy is renewed. Documentation of FR now has to be 17 18 maintained for the lifetime of the ownership, and ultimately should be provided to a new 19 owner once ownership of the facility has 20 21 transferred to that new owner, so there will be historic documentation of financial 22 23 coverage. 24 If an owner or an operator is found



1 to be non-compliant with Part F and does not have a financial mechanism in place, that 2 3 could be cause for both a delivery and 4 dispensing prohibition. This last subsection, insurance 5 policy exclusions that we identified as 6 7 prohibited, actually has come from the EPA, and we have included them in our regulations 8 to be compliant with federal requirements. 9 10 Should an insurance policy be found 11 to include these exclusions, the policy will 12 be identified as non-compliant with the regulations and will not meet the criteria as 13 14 an FR mechanism. 15 Definitions are found in Part A, Section 2, of these regulations. 16

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The definition for out of service has not changed. It is a status of the tank. It means the tank is not in use, with no regulated substance going in or out, but with the intention for the tank to be put back into service.

An FR mechanism is required for an out-of-service tank.



1 The definition of empty has also 2 not changed. However, in the previous 3 version of the regulations, the definition 4 was in Part B under the general requirements 5 for a change in status. And we thought, for clarity and 6 7 consistency, it should be included in Part A, Section 2, in the definition section. 8 The big difference with 9 10 out-of-service tanks is that if a tank is in 11 the status of out of service for 12 months or 12 longer, you are no longer required to render 13 the UST system empty. 14 As you can see, there are a number 15 of requirements that must be adhered to when a tank is considered out of service. 16 17 They include maintaining corrosion 18 protection and release detection, testing of the UST system and routine inspections, 19 as well as financial responsibility. 20 21 After 12 months, a site assessment is required to determine if any contamination 22 23 exists. The tank can remain in an 24 out-of-service status as long as the



stipulated requirements are adhered to.

The big change with empty tanks has to do with the requirements for a site assessment.

Previously, a site assessment was

months.

But what we have learned is that insurance companies will not pay for costs associated with cleanup if the release is not reported within six months of the terminated or non-renewed policy.

not required until a tank was empty for 12

So, to make sure an owner or operator meet this timing, we now require a site assessment be done within three months of a tank being rendered empty.

The owner can also remove the tank or close it in place. If the site assessment reveals that there is no release, the tank can remain empty for as long as the owner determines, as long as vent pipes remain open and functioning, and pipes, pumps, man ways and ancillary equipment are capped and secured, and corrosion protection is

maintained.

Currently, we have the authority to implement the delivery prohibition known as red tagging a facility.

However, we clarify as to what justifies red tagging a facility, and we also included a dispensing prohibition.

Therefore, during an inspection of the UST system and -- during an inspection of a UST system where the inspector believes that one or more of the following conditions exist at the site, either an imminent threat to the environment or to the public, or if there is a lack of overfill prevention or release detection, or if the owner is not in compliance with an ongoing indicated release investigation, or if there is no financial responsibility mechanism for the facility, the Division then can implement an immediate delivery and dispensing prohibition for that facility.

The definition for "imminent threat" has not changed, but you will find it in Part A, Section 2, where previously it was



1 only identified in part E dealing with 2 release investigations and remedial actions. 3 Delivery prohibition tags will 4 continue to be affixed on the fill pipe, and the dispensing prohibition tag will be 5 affixed to the dispenser. 6 7 Part A, Section 14, is a new section that affords relief from the 1'8-inch 8 9 per slope requirement (one/8-inch per foot 10 slope requirements) if a owner choose to say 11 pursue this exemption, there are a number of 12 criteria that must be adhered to for the 13 exemption to be granted. 14 The product piping is pressurized, 15 containment sumps will be affixed with 16 An annual line tightness test is sensors. 17 Sump jumper tubes will be removed required. 18 and pod piping test boots pulled back. Continuous interstitial monitoring 19 20 will be implemented. And no product piping 21 already been installed with negative slope 22 toward dispenser sumps. 23 The current regulations identify 24 the use of N F P A 30 A as the standard for



U.S. T systems at marinas with the prohibition of nozzle hold-open classify devices, shut-off valves, and automatic-closing dispensing nozzles. These items are normally checked for compliance during our three-year inspections. But for newly installed or any retrofit U.S. T systems at marinas, the vision will be requiring compliance with P E I R P 1,000 standards, which include U V protection for exposed piping, incorporation of shut-off valves, and auto shut off nozzles, as well as the use of marine compatible materials.

We have established an exemption to the 30-day routine inspection for containment sumps. If the owner or operator use continuous interstitial monitoring, some sensors, and install product, vent, vapor, return and Sussex piping with the 1/8" per foot slope back to the tank, then they can inspect their containment sump annually.

If an owner desires to use a slope exemption for their pressurized piping, they will not be permitted to use the 30-day

1	routine inspection exemption.
2	There are no changes to the
3	post-construction testing with hydrostatic
4	testing procedures.
5	The changes associated with these
6	procedures pertain only to the periodic
7	testing.
8	Instead of being filled to the top,
9	the sump is now required to be filled to a
10	minimum of 4 inches above the highest
11	penetration fitting or sump side wall seam
12	and held for a minimum of one hour.
13	At no time should the liquid level
14	be less than 24 inches from the bottom of the
15	sump.
16	We are prohibiting the use of
17	non-liquid tight access structures as of
18	December 31, 2025.
19	And all existing containment sumps
20	that are non-liquid type shall comply with
21	this prohibition by December 31, 2025.
22	We are currently crafting a rebate
23	program that will help with the upgrade costs
24	associated with these requirements.



1 We have always regulated emergency 2 generators. However, we have clarified the 3 regulatory requirements in regard to product 4 piping slope, line leak detection, and periodic line testing. 5 There are no new requirements in 6 7 this section. The slope exemption cannot be used 8 9 for emergency generators. 10 This part of the presentation will 11 review the regulatory changes required to 12 comply with federal law. We will review compatibility, overfill prevention, in both 13 field constructed UST systems and airport 14 15 hydrant system USTs. 16 Part A, Section 13, is a new section that reflects the federal 17 18 requirements for demonstrating compatibility between the tank materials and the regulated 19 substance stored in it. 20 21 Federal law requires overfill prevention equipment to be inspected at a 22 23 minimum of once every three years, and the 24 first inspection has to be completed by



1 October 13, 2021. In accordance with federal 2 requirements, Delaware is prohibiting all 3 4 vent line flow restrictors, otherwise known as ball float valves, from being installed 5 once these regulations are promulgated. 6 7 However, in Delaware, existing restrictors must be removed by October 13, 8 9 2021, unless the overfill prevention 10 equipment achieves partial shutoff of flow at 11 85 percent full and complete shutoff of flow 12 at 88 percent full. Then the ball float valves do not have to be removed. 13 14 Part H is all new and mirrors the 15 federal requirements for field constructed 16 UST systems. 17 This part provides information on 18 upgrades, routine inspection, and release detection requirements, in addition to 19 closure requirements to previously removed or 20 21 closed-in-place UST systems. Part I is similar to Part H, 22 23 whereby Delaware regulations mirror the 24 federal requirements for airport hydrant



systems.

A website has been provided to the public that offers information on the existing regulations, the federal requirements Delaware had to achieve, the proposed regulations we are discussing tonight, and a list of standards the Division has used in preparing the regulations.

We also created a chart of amendments, mostly clerical errors, that identify changes to the proposed regulations.

I would like to review with you a few of the more substantive changes that have occurred since the printing of the August 1 Register of Regulations.

As identified in the sections in

Part B, C, and D for overfill prevention

requirements, the Register of Regulations

accurately printed our proposed change to the

regulation with regard to the removal of ball

float valves.

We originally indicated that they would be removed three years after promulgation of the regulations.



1	However, upon further
2	consideration, we have decided to change that
3	language to read as follows: "Existing vent
4	line flow restrictors (ball float valves)
5	shall be removed no later than October 13,
б	2021, unless the following condition exists:"
7	The reason for this is because we
8	wanted to be coordinated with the federal
9	requirements for overfill prevention
10	inspections.
11	The Register of Regulations printed
12	Part B, Subsection 2.27.1, as you see it here
13	on the slide.
14	However, the Register should have
15	actually printed Part B, Subsection 2.27.1 as
16	this slide reads, with the first sentence
17	struck out in its entirety.
18	Similarly, the Register printed
19	Part B, Subsection 2.30.4.1.7 with no changes
20	to the subsection. But, in actuality, we had
21	sent the proposed regulation with the
22	following changes to the current regulation
23	on manual tank gauging procedures for used
24	oil UST systems.



1	It should have read as follows:			
2	"Owners and operators shall keep all manual			
3	tank gauging records utilized to comply with			
4	release detection requirements on file for			
5	three years and shall make the records			
б	available to the Department within 14 days of			
7	the Department's request."			
8	So the big difference here is that			
9	the owner no longer has to maintain manual			
10	tank gauging records used for release			
11	detection for the life of the US T system,			
12	but, rather, only for three years.			
13	And the owner or operator now has			
14	14 days to provide those records instead of			
15	ten days.			
16	So this concludes the Division of			
17	Waste and Hazardous Substance's presentation.			
18	At this time I would like to enter			
19	into the record a book of 32 exhibits with an			
20	index sheet describing each exhibit.			
21	MS. VEST: That's fine.			
22	MS. BUTLER: Do I hand it to you?			
23	MS. VEST: If you could. And while			
24	staff is walking over here, let the record			



1	reflect that the Department's exhibits, as
2	identified just now by Ms. Butler, in a blue
3	notebook with an index sheet or, slash, table
4	of contents explaining each exhibit is hereby
5	entered into the formal hearing record and
6	marked as such as Department's Exhibits 1
7	through 32.
8	Does that conclude the Department's
9	remarks at this time?
10	MS. BUTLER: Yes.
11	MS. VEST: Okay. Thank you,
12	Eileen.
13	I need to see the sign-in sheets.
14	At this point and I should make
15	a little bookkeeping note. We do have a web
16	page that's totally dedicated to this
17	regulatory promulgation.
18	Even though it's 32 exhibits, that,
19	along with anything that might get submitted
20	in the form of written comments or statements
21	today, all of that will be posted on our
22	hearing web page by the close of business
23	tomorrow.
24	At this point let me check it out.



1	There is names on the sign-in sheet, but
2	nobody indicated a desire to speak, unless
3	that's what the blank means.
4	So I will just ask you to stand up
5	and say your name for the benefit of the
6	court reporter.
7	And Eileen, you have got this. So
8	proceed.
9	MS. VALENTINO: Thank you. Ellen
10	Valentino. I'm here today on behalf of the
11	Mid-Atlantic Petroleum Distributors. And I
12	do wish to make a public comment.
13	MS. VEST: Absolutely.
14	MS. VALENTINO: Thank you.
15	First of all, MAPDA, Mid-Atlantic
16	Petroleum Distributors, would like to thank
17	DNREC and the workgroup.
18	We are very pleased with a lot of
19	the progress we were able to make and the
20	dialogue that took place back and forth
21	between the Department and our industry over
22	a series of meetings.
23	We continue to have two concerns
24	with the proposed regulation, and I will



submit these in writing.
I am going to start, given the time
frame, with one that is I will outline the
two major concerns. One contends to be with
the slope requirement.
The second is that the Department
does not recognize an alternative testing
program that EPA does.
So I'm just going to start with
that concern.
MS. VEST: Sure.
MS. VALENTINO: The EPA has
recognized a low-level liquid alternative
integrity testing measurement for sumps and
secondary containment.
We had brought this to the
Department's attention. They do recognize
that EPA recognizes this alternative test,
but the Department indicates that they have
the authority to regulate above and beyond
federal requirements as they see fit for the
good of Delaware.
We object to that. And, more
importantly, we ask for reconsideration.



The Department has a requirement under Delaware law to conduct a regulatory flexibility analysis to consider the applicability, lawful, feasibility of desire of methods that would reduce additional costs and burdens on proposed regulations to the business owner.

We think that we haven't seen a proper analysis with respect to that, and we think it's important.

Additionally, we believe that there needs to be a fiscal impact statement associated with these proposed regulations and the cost burden that will be placed on small business.

So, again, just to reiterate, we think the Department should recognize the EPA alternative testing. They choose not to recognize it. Their requirement is more costly, more stringent, and we think that we need to see a fiscal impact analysis on that specific reason and a rationale.

The other issue deals with the requirements to have 1/8" slope in the



1	
1	exemptions the Department makes.
2	You know, submersible pump
3	containment slopes are permitted to be
4	inspected every 12 months instead of every 30
5	days. And they put a list of conditions with
6	respect to how you can move forward.
7	We think that these conditions
8	are should not be required, and we think
9	it is a burden, because people who don't meet
10	those conditions will then have to not be
11	entitled to the one annual inspection; they
12	will have to be inspected every 30 days.
13	MS. VEST: Okay.
14	MS. VALENTINO: So, again, those
15	are the two specific ones that we point out.
16	With that said, we do want to
17	really commend the Department on ongoing
18	dialogue that we think has come a long way.
19	We will submit these in writing,
20	and we hope and look forward to seeing the
21	fiscal impact analysis.
22	MS. VEST: Thank you,
23	Ms. Valentino. Anyone else? Okay.



1 time there are no additional comments wishing As I said previously, the 2 to be offered. 3 record will remain open through close of 4 business on -- I believe it's a Wednesday --5 September 11, 2019. MS. BUTLER: 6 Yes. 7 MS. VEST: There is a hearing web 8 And, ma'am, if you go to that, there page. are links that will take you right to the 9 10 comment section. 11 And you can either choose to offer 12 comment electronically through that portal or 13 through USPS mail, however you wish to do 14 that. 15 That being said, since there are no 16 additional comments wishing to be offered, 17 I'm going to go ahead and conclude these 18 proceedings at this time. 19 Thank you all for attending. meeting is adjourned. 20 21 (Concluded at 6:31 p.m.) 22 23 24



1	CERTIFICATE			
2	I, Lorena J. Hartnett, a Notary Public and			
3	Registered Professional Reporter, do hereby certify			
4	that the foregoing is an accurate and complete			
5	transcription of the proceeding held at the time and			
6	place stated herein, and that the said proceeding			
7	was recorded by me and then reduced to typewriting			
8	under my direction, and constitutes a true record of			
9	the testimony given by said witnesses.			
10	I further certify that I am not a relative,			
11	employee, or attorney of any of the parties or a			
12	relative or employee of either counsel, and that I			
13	am in no way interested directly or indirectly in			
14	this action.			
15	IN WITNESS WHEREOF, I have hereunto set my			
16	hand and affixed my seal of office on this 28th day			
17	of August 2019.			
18				
19				
20	V 601 1.000			
21	Queva Harney			
22				
23	Lorena J. Hartnett Registered Professional Reporter			



-			
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