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1	Particulate Emissions from Industrial Process
2	Operations
3	(7 DE Admin Code 1105)
4	
5	Docket No. 2023-R-A-0025
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7	
8	Moderated by Theresa Smith
9	Tuesday, August 27, 2024
10	6:19 p.m.
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12	
13	Remote Proceeding
14	DNREC Division of Air Quality
15	100 West Water Street, Suite 6A
16	Dover, DE 19904
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19	
20	
21	
22	Reported by: Andrew Weader
23	JOB NO: 6827107
24	

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1	APPEARANCES
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3	Kelsey Pangman, DNREC Division of Air Quality
4	(by videoconference)
5	Renar Held, DNREC Division of Air Quality Supervisor
6	(by videoconference)
7	Yagna Shah, DNREC (by videoconference)
8	Tina Merrill, DNREC AQ Planner(by videoconference)
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## PROCEEDINGS

THE HEARING OFFICER: All right. Good evening again. The time is now 6:19 p.m. on Tuesday, August 27, 2024. My name is Theresa Smith, and Secretary Garvin has appointed me to serve as the hearing officer for tonight's formal proceeding.

For ADA compliance, tonight's formal proceeding offers closed captioning and variation of languages. To use the closed captioning feature from your computer, click on the "Show Captions" button located at the bottom of your screen. If you don't see the Show Captions button, you may need to select the three dots that say "More."

Once you find your Show Captions
button, you should click the carrot pointing up, which
will bring up your translation options. You can
select your preferred language from there. If your
preferred language is not listed, you can select More,
and all of the languages will be listed.

If you are using a smartphone, select the captions button at the bottom of your screen indicated by CC. Again, if your preferred language is not listed at the bottom, you may have to select the three dots that say More. You should then select

1 | "Meeting Settings" with the gear icon next to it.

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Once the settings page comes up,
located at the very bottom, select "Translation
Language." From there, you'll be able to select your
preferred language and then select "Done" at the right
upper corner, and then Done again. If the captions
are not automatically popping up, you may need to
select "Captions" again and select "Show Captions."

So again, I would like to thank you all for taking your time out of your schedules to continue to join us. This virtual platform allows the state of Delaware's Natural Resources and Environmental Control to conduct its virtual public hearing on the proposed revisions to Docket Number 2023-R-A-0025 (7 E Admin Code 1105) Particulate Admissions from Industrial Process Operations.

This is the second of four hearings we have scheduled tonight, so again, please bear with me as each hearing will reflect its own record. And for a thorough and consistent record, you will hear me repeat what I just said, and you'll hear it again in the next two hearings.

The purpose of this hearing is to build a record in regard to the hearing matter by providing

a formal legal platform for the public to learn about the proposed revisions and to enable the public to offer live comment.

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This hearing is being conducted virtually. No one is together at this at the same location. Everyone is participating independently at their own respective locations. While we are not physically gathered tonight, Zoom does generate a list of those who are virtually present for this proceeding, so the department will have a record of those who have electronically joined.

There is a court reporter virtually present who will prepare a verbatim transcript of this hearing pursuant to the statutory requirement for DNREC to have the same prepared, and as always, that transcript will be posted on the hearing webpage dedicated to this matter as soon as it is received.

In addition, I would encourage those who are attending the hearing to also visit the hearing webpage dedicated to this matter for additional details concerning the proposed revisions to 7 D Admin Code 1105. The hearing record presented tonight, along with other related documents, are posted on the department's hearing webpage dedicated

to this matter. The hearing webpage can be found online under the administrative law section of DNREC's webpage, that will be listed towards the end of the hearing.

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At the conclusion of my introductory remarks, I'll be turning the hearing over to the department staff to provide their presentation for the record being generated in this matter. Whereas the department would then open the verbal comment portion of the hearing following the department's presentation, the department did not receive registration for verbal comment for tonight's hearing.

It is important to note that the department did offer the opportunity to register for verbal comment as noticed in the legal ads and online. Those that would have wished to provide a verbal comment would have needed to register by 12:00 p.m. today to which there were no registrants by that time.

Before we begin the presentation, please be advised of the following protocols that remain in place for all DNREC public hearings. All comments received must be limited solely to the subject matter of tonight's hearing. All comments pertinent to the subject matter of this virtual

hearing will be incorporated into the record being generated in this matter.

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In light of the Administrative

Procedures Act, and to ensure that everyone who wishes
to offer comment for the secretary's consideration is
accommodated, the department is required to, at a
minimum, provide a comment period of 15 days after the
hearing.

There's only one authentic record of this formal proceeding tonight, and it is the official court reporter's verbatim transcript.

The statutory purpose of tonight's hearing is to build a record with regard to the department's proposed actions. A record consisting of the transcript of the hearing tonight, all comments, all exhibits, and eventually, the hearing officer's report will be reviewed by Secretary Garvin. The secretary will ultimately issue an order following that review process containing his decision on this matter and the reasons therefore.

Per DNREC's standard hearing protocols, there will be no Q&A or chat session permitted during the hearing.

It is important to note that no

decision has already been made tonight by the department, nor will any decision be made tonight with regard to the proposed regulatory matter.

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As previously stated, DNREC wishes to ensure that everyone is enabled to offer their comments for inclusion into the record being generated in this matter. As noticed in legal ads and online, the department stated that the public comment period will be open through September 11, 2024.

Comments may be submitted through a comment form link on the hearing webpage via email to dnrechearingcomments@delaware.gov or via the U.S. Postal Services at the physical address for DNREC indicated on the hearing webpage and on the public notices previously issued in this matter.

Written comments to DNREC may not be submitted using social media platforms such as Twitter, Facebook, YouTube, or text messaging. Videos of either commenters or third-party speakers will not be accepted as a file attachment to written comments or as hyperlinks within the written comments or embedded in email submissions.

Please remember all comments received either through U.S.P.S. or via the electronic

mechanism noted just now, as long as received by the department on or before September 11th, will bear the exact same weight and will be considered equally by the secretary prior to making his final decision in this matter.

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While all comments are appreciated,
each comment must be limited solely to the subject
matter of tonight's hearing. Multiple comments saying
the same thing do not outweigh one singular comment.
Simply put, comments are not votes. A single
well-supported comment may carry more weight than a
thousand form letters.

I also want to note that only comments submitted to DNREC and entered by myself in the hearing record in this matter will be posted on the hearing webpage and be considered by the department as a part of the decision process. The department has not partnered with any outside organization or websites to assist with the public submission of comments in this matter, so again, only submit comments to DNREC directly.

Lastly, the ultimate decision regarding this matter is made by DNREC's Secretary Garvin. This formal proceeding tonight acts as a mechanism to

enable the department to thoroughly vet the hearing matter to the public and to let the public know the various ways to which submit comment for Secretary Garvin's consideration, if so desired.

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I will now hand it over to

Kelsey Pangman with the Division of Air Quality to

provide the department's presentation.

MS. PANGMAN: Good evening. My name is Kelsey Pangman, and I am an environmental scientist with the Airshed Planning and Inventory Program for the Division of Air Quality in the Delaware Department of Natural Resources and Environmental Control.

The purpose of this hearing is to receive public comments on the proposed updates to Title 7 of the Delaware Administrative Code Regulation 1105, Particulate Emissions from Industrial Process Operations.

Regulation 1105 sets air emission

limits for particulate matter to protect public health and the environment. Regulation 1105 is part of Delaware's State Implementation Plan. A State

Implementation Plan is a federally enforceable plan that is developed by states to explain how they will comply with the Clean Air Act to improve air quality.

When regulations that are part of the State Implementation Plan are amended, states are required to submit the proposed amendments to the Environmental Protection Agency for approval. If the amendments are approved by the Environmental Protection Agency, they become part of the State Implementation Plan and become federally enforceable.

On June 30, 2011, the Sierra Club filed a petition with the Environmental Protection Agency administrator concerning the treatment of excess emissions during periods of startup, shutdown, and malfunction; specifically, how those emissions are treated in State Implementation Plan provisions that the Environmental Agency approved in the past.

A startup is the setting and operation of a process or a piece of equipment, and a shutdown is the stopping of a process or a piece of equipment. A malfunction is a sudden and unavoidable breakdown of process or control equipment. During periods of startup, shutdown, and malfunction, equipment is not running at peak efficiency resulting in excess emissions during these times. Air pollution emitted during these periods may adversely impact the health of people nearby and contribute to smog and other

1 problems in communities that are further downwind.

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On June 12, 2015, the Environmental Protection Agency took final action on the Sierra Club petition. This final rule is commonly known as the 2015 State Implementation Plan Call. In the 2015 State Implementation Plan Call the Environmental Protection Agency clarified its startup, shutdown, malfunction policy interpretation that State Implementation Plan provisions cannot include exemptions for excess emissions during startup, shutdown, malfunction events.

The Environmental Protection Agency directed Delaware to correct specific startup, shutdown, and malfunction provisions in their State Implementation Plan, giving a submissions deadline of November 22, 2016. Title 7 Delaware Administrative Code 1105 was one of the Delaware regulations included in the State Implementation Plan Call.

On November 22, 2016, Delaware submitted a response to the June 2015 State Implementation Plan Call. The State Implementation Plan submittal included a revised version of Regulation 1105. The revision removes the offending exemption from the State Implementation Plan, as shown

by the strikeout, and created a new 30-day rolling average emission limit and a new subsection 2.2 that would apply at all times as indicated by the underlying text.

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It should be noted that Delaware did not agree with the Environmental Protection Agency's position that the startup, shutdown, and malfunction components of Delaware's State Implementation Plan were deficient in relation to the 2015 State Implementation Plan Call.

Delaware believes that the startup, shutdown, malfunction components of its State

Implementation Plan were protective of the national ambient air quality standards for particulate matter and not deficient. Therefore, Delaware adopted a state-only version of Regulation 1105, which resulted in the same 0.2 grains per standard cubic foot but allowed a 0.2 grains per cubic standard foot 30-day rolling average for startup, shutdown, and malfunction events.

On October 23, 2023, the Environmental Protection Agency issued a final rule disapproving Delaware's November 22, 2016, State Implementation Call submittal for Regulation 1105. Therefore,

Delaware is proposing to amend Regulation 1105 in response to the Environmental Protection Agency's disapproval to comply with the 2015 State

Implementation Plan Call.

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The objective of the proposed amendments to Regulation 1105 is to update the exemptions for excess emissions. The amendments address Section 1.0, General Provisions and Section 3.0 Emission Limits.

The intent of the proposed amendments is to remove the 0.2 grains per standard cubic foot on a 30-day rolling average, emission limit for startup, shutdown, malfunction events in Delaware state-only regulation, and make the 0.2 grains per standard cubic foot emissions limit apply at all times as shown in the proposed regulation language.

Now, we would like to enter 11 exhibits shown on the next two slides into the public record to support the proposed amendments to Title 7 of the Delaware Administrative Code Regulation 1105

Particulate Emissions from Industrial Process

Operations.

This completes the department's presentation of proposed amendments to Regulation

1 | 1105. Thank you.

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THE HEARING OFFICER: Thank you,

Ms. Pangman. Has there been any changes to the exhibits since they were posted to the hearing webpage as proposed?

MS. PANGMAN: No changes.

THE HEARING OFFICER: Thank you.

I have received the electronic versions of the proposed exhibits by the department, and I hereby mark these exhibits as Department's Exhibits 1 through 11.

(Department Exhibits 1 through 11 were marked for identification.)

THE HEARING OFFICER: As the department received no registration for public comment by 12:00 p.m. today, there will not be a verbal comment portion for this hearing tonight. Again, if you wish to submit public comments in writing, please follow the instructions that were given during my introductory remarks and are also available on the screen for those who are virtually present.

The hearing record will remain open through September 11, 2024. As previously mentioned, the court reporter's transcript will be posted on the

	Page 18
1	hearing webpage dedicated to this matter as soon as it
2	is received.
3	This hearing is now concluded at 6:36
4	p.m.
5	THE REPORTER: We're off the record at
6	6:36 p.m.
7	(Whereupon, at 6:36 p.m., the
8	proceeding was concluded.)
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## CERTIFICATE

2 I, ANDREW WEADER, the officer before whom 3 the foregoing proceedings were taken, do hereby certify that any witness(es) in the foregoing 4 5 proceedings, prior to testifying, were duly sworn; 6 that the proceedings were recorded by me and thereafter reduced to typewriting by a qualified transcriptionist; that said digital audio recording of 8 said proceedings are a true and accurate record to the 9 best of my knowledge, skills, and ability; that I am 10 11 neither counsel for, related to, nor employed by any of the parties to the action in which this was taken; 12 and, further, that I am not a relative or employee of 13 14 any counsel or attorney employed by the parties 15 hereto, nor financially or otherwise interested in the 16 outcome of this action. Andrew Weader

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## ANDREW WEADER

Notary Public in and for the Commonwealth of Pennsylvania

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## CERTIFICATE OF TRANSCRIBER

I, SIOBHAN MACKEY, do hereby certify that this transcript was prepared from the digital audio recording of the foregoing proceeding, that said transcript is a true and accurate record of the proceedings to the best of my knowledge, skills, and ability; that I am neither counsel for, related to, nor employed by any of the parties to the action in which this was taken; and, further, that I am not a relative or employee of any counsel or attorney employed by the parties hereto, nor financially or otherwise interested in the outcome of this action.

18 Machy

15 SIOBHAN MACKEY

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